

ALABAMA PUBLIC SERVICE COMMISSION

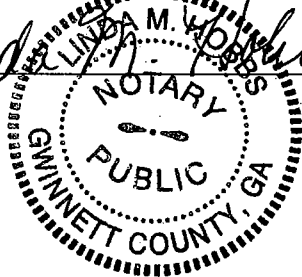
COUNTY OF Fulton
STATE OF Georgia

BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared Alphonse J. Varner, who being by me first duly sworn deposed and said that he/she is appearing as a witness on behalf of BellSouth Telecommunications, Inc. before the Alabama Public Service Commission in Docket No. 29054, IN RE: Implementation of the Federal Communications Commission's Triennial Review Order (Phase II - Local Switching for Mass Market Customers), and if present before the Commission and duly sworn, his/her statements would be set forth in the annexed direct testimony consisting of 45 pages and 4 exhibits.

Alphonse J. Varner

SWORN TO AND SUBSCRIBED BEFORE ME
THIS 14 DAY OF JANUARY, 2004

Linda M. Hobbs Notary Public



Notary Public, Gwinnett County, Georgia
My Commission Expires March 17, 2007

1 BELLSOUTH TELECOMMUNICATIONS, INC.
2 DIRECT TESTIMONY OF ALPHONSO J. VARNER
3 BEFORE THE ALABAMA PUBLIC SERVICE COMMISSION
4 FILED JANUARY 20, 2004
5 DOCKET NO. 29054 PHASE II

6
7 Q. PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8 TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS
9 ADDRESS.

10
11 A. My name is Alphonso J. Varner. I am employed by BellSouth as Assistant
12 Vice President in Interconnection Services. My business address is 675
13 West Peachtree Street, Atlanta, Georgia 30375.

14
15 Q. PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.

16
17 A. I graduated from Florida State University in 1972 with a Bachelor of
18 Engineering Science degree in systems design engineering. I
19 immediately joined Southern Bell in the division of revenues organization
20 with the responsibility for preparation of all Florida investment separations
21 studies for division of revenues and for reviewing interstate settlements.

22
23 Subsequently, I accepted an assignment in the rates and tariffs
24 organization with responsibilities for administering selected rates and
25 tariffs including preparation of tariff filings. In January 1994, I was

1 appointed Senior Director of Pricing for the nine-state region. I was
2 named Senior Director for Regulatory Policy and Planning in August 1994.
3 In April 1997, I was named Senior Director of Regulatory for the nine-state
4 BellSouth region. I accepted my current position in March 2001.

5
6 Q WHAT IS THE PURPOSE OF YOUR TESTIMONY?

7
8 A. The purpose of my testimony is to:

- 9 • Demonstrate to the Alabama Public Service Commission (“the
10 Commission”) that, based on performance data for the last twelve
11 months (November 2002 through October 2003), BellSouth’s Loop
12 Provisioning performance, including Hot Cuts, does not pose a barrier
13 to market entry for Competitive Local Exchange Carriers (“CLECs”)
14 seeking to serve customer locations with voice-grade loops;
- 15 • Propose changes to the existing performance measurements plan to
16 produce even more performance data to increase performance
17 monitoring of BellSouth’s batch hot cut process and the coordinated
18 and non-coordinated hot cuts performed by BellSouth.
- 19 • Propose changes to the Self Effectuating Enforcement Mechanism
20 (SEEM) related to hot cuts.

21
22 Q. HOW IS YOUR TESTIMONY ORGANIZED?

23
24 A. My testimony is organized into three major sections. Section I primarily
25 contains overall loop performance data for a comprehensive set of

1 Ordering, Provisioning, and Maintenance & Repair measures. In that
2 section, I also briefly address cross-connect and collocation performance.
3 In Section II, I concentrate on loop performance specifically related to hot
4 cuts, including batch hot cuts, to demonstrate BellSouth's ability to
5 perform these conversions in an effective and timely manner. Finally, in
6 Section III, I will discuss BellSouth's proposed changes and additions to
7 performance measures and SEEM, if it receives unbundled switching
8 relief.

9
10 **I. BELLSOUTH'S CURRENT LOOP PROVISIONING PERFORMANCE**

11
12 A. BellSouth's Performance Measures

13 Q. WHAT EMPIRICAL EVIDENCE DOES BELLSOUTH PRESENT TO
14 SHOW THAT BELLSOUTH'S LOOP PROVISIONING PERFORMANCE
15 IS NOT AN OPERATIONAL BARRIER TO CLECS ENTERING THE
16 MARKET WITHOUT UNBUNDLED CIRCUIT SWITCHING?

17
18 A. My testimony presents performance data generated by measurements
19 approved by this Commission to demonstrate that loop provisioning is not
20 an operational barrier to UNE-Loop (UNE-L) market entry. Data are
21 provided for the period November 2002 through October 2003. A detailed
22 discussion of the Alabama performance results is contained in Exhibit
23 AJV-1.

1 In addition, because there may be instances where the volumes reported
2 in Alabama are low for the sub-metrics provided in this filing, I have also
3 provided the performance results filed on December 23, 2003 with the
4 Georgia Public Service Commission in a similar proceeding (Docket No.
5 17730-U) attached as Exhibit AJV-4. This will provide the Commission
6 with supplementary information in cases where the volumes in Georgia
7 may be more meaningful than the Alabama volumes.
8

9 Q. DO THE CLECS HAVE EMPIRICAL EVIDENCE TO DEMONSTRATE
10 BELL SOUTH'S ABILITY TO PROVIDE UNBUNDLED LOOPS?
11

12 A. Yes. The CLECs have access to most of the CLEC aggregate data that I
13 present here, and can collect data on their own transactions with
14 BellSouth. While I obviously have not seen the CLECs' testimony in this
15 proceeding, past proceedings indicate that the CLECs do not produce
16 data of their own or utilize the CLEC aggregate data produced by
17 BellSouth to comment on BellSouth's performance. Instead, they typically
18 rely on unsupported anecdotal evidence or baseless guesses about the
19 future to allege poor performance by BellSouth. If that pattern continues
20 in this proceeding, the Commission should disregard the CLECs'
21 testimony and focus solely on the objective evidence of performance that I
22 present here.
23
24
25

1 Q. WHAT PROCESSES DO YOU INCLUDE IN LOOP PROVISIONING
2 DATA?

3

4 A. In order to demonstrate that BellSouth provides CLECs with access to
5 unbundled loops in a manner such that CLECs are not impaired, the loop
6 provisioning data provided in this filing include the processes involved in
7 providing CLECs unbundled loops from beginning to end. Therefore,
8 BellSouth provides data herein not only for measurements associated with
9 the installation of voice grade loops as defined in the "Provisioning"
10 category of the SQM, but for measurements in the Ordering and
11 Maintenance & Repair categories as well. These measurement
12 performance results show that BellSouth responds to CLEC loop orders
13 accurately and timely and performs maintenance and repair activities in a
14 nondiscriminatory manner. Also, because UNE loops are terminated in
15 collocation spaces, data for collocation performance are included.

16

17 Q. PLEASE DESCRIBE THE SOURCE OF THE DATA USED IN YOUR
18 TESTIMONY.

19

20 A. The data provided in this filing are produced by the Performance
21 Measurement Analysis Platform (PMAP), which is the same system
22 utilizing the same SQM that produces these data for this Commission, the
23 Commission staff, the Federal Communications Commission ("FCC") and
24 the CLECs each month. The performance results are produced by the
25 same process that yielded the data relied upon by this Commission and

1 the FCC to conclude that BellSouth met its section 271 obligations. PMAP
2 has undergone an extremely thorough third party audit conducted by
3 Bearing Point over multiple years. The metrics audit was concluded in
4 Florida on July 30, 2002 and in Georgia on June 6, 2003 with no
5 significant adverse findings in either state.

6
7 Q. WHAT VALUE DOES THE DATA PROVIDED HAVE IN
8 DEMONSTRATING THAT UNBUNDLED LOOP PROVISIONING,
9 INCLUDING HOT CUTS, WILL NOT BE AN OPERATIONAL BARRIER
10 FOR CLECS IF SWITCHING IS NO LONGER A UNE?

11
12 A. As discussed in the testimony of BellSouth witness Mr. Ken Ainsworth, the
13 loop provisioning processes used by BellSouth in the past will continue to
14 be used in the future. From BellSouth's proven performance track record,
15 the Commission can and should infer that BellSouth's performance will
16 continue at a high level in the future. After all, it has been over a year
17 since BellSouth entered the interLATA market in Alabama, and
18 BellSouth's performance has remained consistently high. Moreover, new
19 measures have been added and existing measures revised to enable this
20 Commission to evaluate even more data on BellSouth's loop provisioning
21 processes.

1

2 Q. WHAT LOOP PROVISIONING MEASUREMENTS HAS BELLSOUTH
3 INCLUDED?

4

5 A. In addition to the measurements specifically related to hot cuts, which are
6 discussed in the next section of my testimony, BellSouth has included the
7 following SQM measures that cover the major processes associated with
8 Ordering, Provisioning and Maintenance & Repair of UNE Loops in
9 Alabama. In some cases, the same process is reflected either partially or
10 wholly in multiple measures. In these cases, the multiple measures are
11 included.

12 • Ordering

13 i. Reject Interval - Fully Mechanized, Partial Mechanized and Non
14 Mechanized

15 ii. FOC Timeliness - Fully Mechanized, Partial Mechanized and
16 Non Mechanized

17 iii. FOC and Reject Response Completeness - Fully Mechanized,
18 Partial Mechanized and Non Mechanized

19 iv. Flow Through – UNE products

20 v. Service Inquiry with Firm Order

21 • Provisioning

22 i. Mean Held Order Interval

23 ii. Average Jeopardy Notice Interval (Mechanized)

24 iii. % Jeopardy Notice \geq 48 Hours (Mechanized)

25 iv. Order Completion Interval

- v. Missed Installation Appointments
- vi. Provisioning Troubles within 30 Days
- vii. Average Completion Notice Interval (Mechanized)
- viii. Cooperative Test Attempts for DSL
- ix. Service Order Accuracy (Design & Non-Design)
- x. Trunk Blocking

- Maintenance & Repair

- i. Missed Repair Appointments
- ii. Customer Trouble Report Rate
- iii. Maintenance Average Duration
- iv. Repeat Troubles within 30 Days

- Collocation

- i. Collocation Average Response Time
- ii. Collocation Average Arrangement Time
- iii. Collocation Percent of Due Dates Missed

Q. WHICH PRODUCTS ARE INCLUDED WITHIN THE UNE LOOP PERFORMANCE DATA?

A. BellSouth has included performance data for virtually all of the UNE loops that CLECs have ordered and would be expected to continue ordering to provide qualifying service to mass-market customers, which include:

- xDSL – this includes ADSL, HDSL and Unbundled Copper Loop (UCL), except UCL-Non Design (ND)
- Unbundled Cooper Loop – Non-Design (UCL-ND)

- UNE ISDN Loops – this includes Basic Rate Interface (BRI), Primary Rate Interface (PRI) and UDC
- UNE 2W Analog Loops Design with and without LNP
- UNE 2W Analog Loops Non Design with and without LNP
- Enhanced Extended Links (EELs)
- Local Interconnection Trunks

Of course, the Commission has data on any other loop products in which it may be interested.

Q. WHY DID BELLSOUTH INCLUDE A YEAR OF DATA WITH THIS FILING?

A. BellSouth wanted to demonstrate clearly and unequivocally that its performance has met, and will continue to meet, its obligations under the Telecommunication Act of 1996 (“the Act”). As the Commission will see, BellSouth’s performance today is substantially the same (and in many cases better) than when this Commission and the FCC approved BellSouth’s application to provide interLATA long distance service. Consequently, there is no doubt that BellSouth provides today, as it provided at the time of its 271 application, non-discriminatory, timely and efficient access to UNE loops. To reach a different conclusion today would directly conflict with the Commission’s conclusions in endorsing BellSouth’s application for interLATA authority in Alabama.

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Q. ARE THERE ANY NEW PRODUCTS THAT CLECS WILL BE ABLE TO ORDER FOR WHICH DATA ARE NOT CURRENTLY AVAILABLE?

A. Yes. Although BellSouth currently allows CLECs to provision their own “co-carrier cross-connects” that allow two or more CLECs to interconnect their collocation spaces in a BellSouth central office, BellSouth plans to offer a new product to help facilitate this interconnection if the CLECs want BellSouth to perform this work, called “Co-Carrier Cross- Connect.” This product is discussed in Ms. Kathy Blake’s testimony and will be a federal tariff offering, which will provide for the installation of jumper patch cords between the two tie pairs connecting the Physical Collocation arrangements of two CLECs in BellSouth’s Central Offices. The Co-Carrier Cross-Connect service provides a one-to-one dedicated transmission path between two CLECs’ collocation arrangements located in the same Central Office at two-wire, four-wire, DS1, DS3, and fiber optic levels. Since this is a tariff offering instead of a UNE, data for this product are not captured.

The cross-connect process is a simple procedure that is already very much a part of current loop provisioning activities. Loop provisioning requires installation of cross connects between BellSouth equipment and CLEC collocation space, and performance of this activity is already reflected in the measurement data. There is nothing peculiar to cross-connects that involve CLEC-to-CLEC requests compared to BellSouth to

1 CLEC connections that would impact the process adversely.
2 Consequently, with the understanding that this type of activity is already
3 reflected in the loop provisioning data provided in this filing, the
4 Commission has everything that it needs to evaluate the ability of CLECs
5 to effectively serve their targeted customers in the absence of unbundled
6 switching.

7
8 B. BellSouth's Performance Results

9 Q. WHAT WAS BELLSOUTH'S ORDERING TIMELINESS AND
10 COMPLETENESS PERFORMANCE FOR UNE LOOPS FOR THE PAST
11 12 MONTHS IN ALABAMA?

12
13 A. Ordering timeliness and completeness performance is reflected in the
14 Reject Interval, FOC Timeliness, and FOC and Reject Completeness
15 measures. The Reject Interval measure shows the extent to which a
16 Local Service Request ("LSR") that contained an error by the CLEC was
17 returned by BellSouth in a timely manner to the CLEC for correction. FOC
18 Timeliness results show whether BellSouth converted an LSR submitted
19 by a CLEC into the service order necessary to perform the requested
20 action within the timeframes established by this Commission. FOC and
21 Reject Response Completeness performance indicates the extent to
22 which a CLEC received a response to each valid LSR that it submitted.

Total Rejected LSRs

The following tables provide a summary by month of BellSouth's performance on these three metrics (including fully mechanized, partially mechanized and non-mechanized LSRs) for UNE Loop LSRs that were submitted by CLECs during the latest 12 months. As previously stated, Exhibit AJV-1 contains a detailed breakdown of the ordering sub-metrics included in the following tables.

| % OF REJECTED LSRs MEETING REJECT INTERVAL BENCHMARKS | | | |
|--|-------------------------------|---|--|
| <u>Month</u> | <u># LSRs Rejected</u> | <u># Rejected LSRs Meeting Benchmark</u> | <u>Percentage Meeting Benchmark</u> |
| Nov '02 | 73 | 63 | 86% |
| Dec '02 | 111 | 105 | 95% |
| Jan '03 | 148 | 134 | 91% |
| Feb '03 | 72 | 70 | 97% |
| Mar '03 | 67 | 67 | 100% |
| Apr '03 | 61 | 54 | 89% |
| May '03 | 63 | 60 | 95% |
| Jun '03 | 64 | 64 | 100% |
| Jul '03 | 78 | 69 | 88% |
| Aug '03 | 57 | 52 | 91% |
| Sep '03 | 114 | 112 | 98% |
| Oct '03 | 129 | 124 | 96% |
| TOTAL | 1037 | 974 | 94% |

During this 12-month period (November 2002 to October 2003), the average reject interval for all rejected LSRs for Fully Mechanized LSRs with errors rejected was 1 hour on average (against a benchmark of 1 hour). The average reject interval was 6 hours 25 minutes for Partially Mechanized LSRs (against a benchmark of 10 hours) and 6 hours 24 minutes for Non-Mechanized LSRs (against a benchmark of 24 hours).

Fully Mechanized

For those Fully Mechanized Rejected LSRs for which BellSouth did not meet the one-hour benchmark, BellSouth conducted a detailed root cause analysis of the process. The root cause analysis identified three issues that account for a significant portion of the LSRs that are rejected back to the CLEC and missed the 1-hour benchmark, all of which have been addressed. These three issues and their corresponding status are as follows:

| <u>ISSUE</u> | <u>STATUS</u> |
|---|---|
| 1. Errors are being detected with Listing LSRs. When a CLEC sends in an LSR for a Listing on a new account and completes the LSR properly, a FOC will be returned. However, if that account is found to be already active, then the order cannot be provisioned. The LSR is manually rejected and returned to the CLEC. If the LSR was submitted as a record only change to the directory listing, this would not be an issue. A Feature was implemented that will autoclarify the error prior to issuance of an FOC for this condition. | 1. Feature implemented with Release 12.0 on 3/30/03. |
| 2. Errors are being detected for LSRs that are Planned for Manual Fallout, but are being counted as Fully Mechanized. Such LSRs are designed to be worked by a service representative. If a CLEC calls regarding an LSR and the service representative retrieves the record outside of their normal process for retrieving orders, the LSR is not properly counted as Partially Mechanized because the proper service representative information is not populated and PMAP counts the LSR as Fully Mechanized. The LSR does not reflect that it was handled by the service representative and therefore is counted as fully mechanized. | 2. Feature implemented with Release 13.0 on 6/22/03 to properly count this LSR as partially mechanized. |
| 3. Errors are being detected for LSRs with errors that require manual intervention, but are being counted as Fully Mechanized. LSRs are submitted, but then encounter an error that cannot be handled by the system. The LSR is manually rejected and returned to the CLEC. | 3. Feature implemented with Release 13.0 on 6/22/03 to properly count this LSR as partially mechanized. |

The previous chart reported BellSouth's performance in the timely returning of Rejects based on Total Rejects (*i.e.*, Fully Mechanized, Partially Mechanized and Non-Mechanized). If we only look at Fully

1 Mechanized Rejected LSRs, with the implementation of Release 13.0
2 effective with May 2003 data, BellSouth has met the 1-hour benchmark for
3 96% of the fully mechanized rejected LSRs for May through October 2003.

4 5 Partially Mechanized Rejected LSRs

6 The Alabama SQM requires that BellSouth meet a benchmark for partially
7 mechanized reject notices of 85% returned within 10 hours or less.
8 BellSouth made an average of 88% over this period within 10 hours.

9
10 To address the remaining LSRs that were not returned within the 10-hour
11 benchmark, BellSouth conducted a detailed raw data analysis that has
12 revealed three areas associated with the mechanized portion of the
13 partially mechanized LSRs:

- 14 • BellSouth experienced delays in processing LSRs submitted via the
15 EDI system. During September and October 2003, this problem was
16 corrected. The EDI CPUs and hard drives were replaced as well as
17 additional CPU capacity installed. Also, additional pathways between
18 the EDI translator and down stream Legacy systems were added.
19 Finally, the electronic processing of certain administrative and archival
20 activities was removed from the EDI translator to reduce overall
21 processing time of the LSRs.
- 22 • Some LSRs experience delays in resolving incorrect connecting facility
23 assignments (CFA) by the CLECs. BellSouth has determined that
24 when an incorrect CFA is provided, it is being assigned an error status
25 for further correction. Additional analysis is being performed to

1 determine if the resolution is being delayed by a system problem or if
2 the service representatives are not handling the corrections in a timely
3 manner.

- 4 • LSRs are dropping out for manual handling because of an error
5 discovered after a FOC was returned to the CLEC. There are
6 instances where an error is discovered as the Service Order begins to
7 process through the provisioning systems. Due to the way the ordering
8 and provisioning systems interact, it is not feasible for the order
9 processing systems to query the provisioning system to detect these
10 errors, prior to sending the FOC. Thus, when the error is detected as
11 the Service Order begins to process, the reject is returned to the
12 CLEC, but the time interval is measured from when the LSR was first
13 received, resulting in an unusually long reject interval. It may be
14 appropriate to exclude these types of rejects from the reject interval
15 measurement and this exclusion can be addressed in the next periodic
16 review of measurements. There are only small quantities of cases
17 where the types of conditions that cause BellSouth to miss the
18 standard occur, averaging about 65 per month. These volumes make
19 it extremely difficult to duplicate the event that caused the problem, so
20 that the problem can be corrected. Importantly, the small volume of
21 misses indicates that performance is not having a significant adverse
22 impact on CLECs.

1 Q. HOW IS BELLSOUTH'S FOC TIMELINESS PERFORMAMCE?

2

3 A. As set forth in the chart below, BellSouth has met the benchmark
4 established by the Commission on average for 97% or more of the LSRs
5 submitted for the past 12 months.

6

| % OF FOCs MEETING FOC TIMELINESS BENCHMARKS | | | |
|--|---|--|--|
| <u>Month</u> | <u># Total FOCs Returned to CLEC</u> | <u># FOCs Meeting Benchmark</u> | <u>Percentage Meeting Benchmark</u> |
| Nov '02 | 251 | 246 | 98% |
| Dec '02 | 433 | 427 | 99% |
| Jan '03 | 375 | 371 | 99% |
| Feb '03 | 285 | 283 | 99% |
| Mar '03 | 318 | 307 | 97% |
| Apr '03 | 343 | 333 | 97% |
| May '03 | 280 | 264 | 94% |
| Jun '03 | 272 | 265 | 97% |
| Jul '03 | 374 | 359 | 96% |
| Aug '03 | 253 | 248 | 98% |
| Sep '03 | 318 | 302 | 95% |
| Oct '03 | 371 | 363 | 98% |
| TOTAL | 3873 | 3768 | 97% |

7

8 Like the reject interval performance data, the average time to return all
9 FOCs was generally less than the benchmark standard. During this 12-
10 month period (November 2002 to October 2003), the average FOC
11 interval was: 45 minutes for Fully Mechanized LSRs, against a
12 benchmark of 3 hours; 6 hours 16 minutes for Partially Mechanized LSRs,
13 against a benchmark of 10 hours; and, 6 hours 45 minutes for Non-
14 Mechanized LSRs, against a benchmark of 36 hours.

1
2 The area where BellSouth is missing the standard is in Partially
3 Mechanized FOCs. To address the remaining LSRs that were not
4 returned within the 10-hour benchmark, BellSouth conducted a detailed
5 raw data analysis that has revealed three areas associated with the
6 mechanized portion of the partially mechanized LSRs:

- 7 • A number of FOCs were entered into the system within the benchmark
8 but were not counted correctly due to repeated attempts to respond to
9 the CLEC. BellSouth met its requirement of initially returning the FOC
10 within the 10-hour benchmark. Because of a system error, however,
11 the performance was stated incorrectly. The issue does not affect
12 BellSouth's performance for returning the FOC to the CLEC; it is just
13 understating BellSouth's performance.
- 14 • BellSouth experienced delays in processing LSRs submitted via the
15 EDI system. This is the same issue discussed above concerning
16 rejects.
- 17 • Some CLECs are requesting that certain auto clarified (rejected) LSRs
18 be corrected and processed without the CLEC resubmitting a new
19 version of the existing LSR. In specific cases, some LSRs are being
20 corrected and put into the ordering systems without receiving a new
21 LSR from the CLEC. This causes the FOC to exceed the 10-hour
22 benchmark. This is due to the fact that the beginning timestamp is not
23 changed from the time the LSR was initially submitted by the CLEC,
24 and as a result the entire time is included in the interval. This interval
25 will almost always exceed the 10-hour FOC benchmark. In an effort to

provide good customer service, BellSouth is meeting the request of the CLECs, but this causes the FOC benchmark to be exceeded.

Q. HOW IS BELL SOUTH'S PERFORMANCE ON FOC AND REJECT RESPONSE COMPLETENESS?

A. BellSouth has returned FOCs and/or rejects for 84% or better (an average of 96%) of the UNE Loop LSRs that were submitted by CLECs during the latest 12 months as depicted in the following chart.

| % OF FOC & REJECT RESPONSES RETURNED TO CLECs (95% BENCHMARK) | | | |
|--|--------------------------------------|------------------------------------|--|
| <u>Month</u> | <u># Total LSRs Submitted</u> | <u># Responses Returned</u> | <u>Percentage of Total Returned</u> |
| Nov '02 | 302 | 298 | 99% |
| Dec '02 | 530 | 524 | 99% |
| Jan '03 | 515 | 496 | 96% |
| Feb '03 | 348 | 333 | 96% |
| Mar '03 | 370 | 358 | 97% |
| Apr '03 | 394 | 380 | 96% |
| May '03 | 330 | 320 | 97% |
| Jun '03 | 394 | 331 | 84% |
| Jul '03 | 452 | 437 | 97% |
| Aug '03 | 306 | 299 | 98% |
| Sep '03 | 426 | 416 | 98% |
| Oct '03 | 500 | 483 | 97% |
| TOTAL | 4867 | 4675 | 96% |

1 Q. WHAT PERCENTAGE OF THE UNE LOOP LSRs SUBMITTED BY THE
2 CLECS IN THE LAST 12 MONTHS IN ALABAMA FLOWED THROUGH
3 BELLSOUTH'S OPERATION SUPPORT SYSTEMS?

4
5 A. BellSouth does not measure the Flow Through measurement at the state
6 level. Beginning in March 2003, BellSouth in Georgia separated the UNE
7 category into UNE-P and UNE Other disaggregations for Flow-Through.
8 (UNE Other is defined as the total UNE LSRs minus the UNE-P LSRs.)
9 BellSouth met 85.92% (85,951 of 100,038) of the submitted UNE Other
10 LSRs during the period from March 2003 through October 2003 for the
11 region. See Exhibit AJV-1 for the details concerning this measure

12
13 Q. WHAT DOES THE SERVICE INQUIRY WITH FIRM ORDER MEASURE
14 ADDRESS AND HOW DID BELLSOUTH PERFORM?

15
16 A. This measure addresses a small group of services (*i.e.*, xDSL and
17 Unbundled Interoffice Transport) that require BellSouth to check
18 equipment availability before the CLEC can submit an LSR. BellSouth
19 returned 67 of the 71 service inquiries (94%) within the 5-day interval
20 specified by the Commission during the period of November 2002 through
21 October 2003. See Exhibit AJV-1 for the details concerning this measure.

22
23
24

Q. WHAT WAS BELL SOUTH'S PERFORMANCE FOR UNE LOOPS ON THE MEASURES IN THE PROVISIONING CATEGORY OF THE SQM?

A. Excellent. The various provisioning measures address certain aspects of provisioning an individual order. For this reason, summary results based on the number of orders processed cannot be presented for provisioning measures like they are for the ordering measures. A cursory review of the data, however, by simply comparing the number of submetrics met, indicates the high level of performance as shown below.

| % OF PROVISIONING SUB-METRICS MEETING PARITY | | | |
|--|--|--|--|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Benchmarks</u> | <u>Percentage Meeting Benchmarks</u> |
| Nov '02 | 45 | 45 | 100% |
| Dec '02 | 47 | 47 | 100% |
| Jan '03 | 49 | 46 | 94% |
| Feb '03 | 43 | 41 | 95% |
| Mar '03 | 43 | 41 | 95% |
| Apr '03 | 50 | 43 | 86% |
| May '03 | 52 | 50 | 96% |
| Jun '03 | 59 | 56 | 95% |
| Jul '03 | 63 | 60 | 95% |
| Aug '03 | 50 | 46 | 92% |
| Sep '03 | 44 | 36 | 82% |
| Oct '03 | 52 | 44 | 85% |
| TOTAL | 597 | 555 | 93% |

BellSouth met the performance criteria for an average of 93% of all the UNE Loop provisioning sub-metrics over the last 12 months in Alabama. As shown above, BellSouth met 555 of the 597 sub-metrics with CLEC activity during the period.

The following table provides a detailed breakdown, by provisioning measure, of the measurements included in the overall summary above.

| 12-MONTH TOTAL FOR PROVISIONING MEASURES MEETING PARITY | | | |
|--|---|---|------------------------------------|
| <u>Measure</u> | <u>Total # Submetrics with CLEC Activity</u> | <u>Total # Submetrics Meeting Parity</u> | <u>% Meeting Parity</u> |
| Mean Held Order Interval | 146 | 143 | 98% |
| Average Jeopardy Notice Interval | 21 | 20 | 95% |
| % Jeopardy Notice >= 48 Hours | 21 | 19 | 90% |
| Coordinated Customer Conversions | 8 | 7 | 88% |
| Order Completion Interval | 67 | 62 | 93% |
| Hot Cut Timeliness | 6 | 6 | 100% |
| % Provisioning Troubles within 7 Days of Hot Cut | 9 | 8 | 89% |
| % Missed Installation Appointments | 69 | 65 | 94% |
| % Provisioning Troubles within 30 Days of Completions | 66 | 60 | 91% |
| Average Completion Notice Interval | 64 | 62 | 97% |
| % Cooperative Test | 12 | 12 | 100% |
| SOA | 96 | 79 | 82% |
| % Trunk Blocking | 12 | 12 | 100% |

Q. BRIEFLY DESCRIBE THE NATURE OF THE ISSUES THAT CAUSED MOST OF THE MISSES REFLECTED IN THE ABOVE CHARTS.

A. Each of these provisioning results is discussed in more detail in Exhibit AJV-1. The analyses in that exhibit show that the misses for the most part

1 are not indicative of problems in BellSouth's performance. A brief
2 summary of the principal causes of the performance misses follows.

3
4 Order Completion Interval

5 Four (4) of the 5 missed sub-metrics were due to small quantities of orders
6 within the sub-metrics. The last item was a failure to exclude 3 orders that
7 were missed for subscriber reasons.

8
9 % Missed Installation Appointments

10 For the 4 sub-metrics missed in this area, BellSouth typically only missed
11 a small number of appointments. For example, for the 4 sub-metrics
12 missed, 3 missed only 1 appointment each and the other missed 4
13 appointments.

14
15 % Provisioning Troubles<=30 Days

16 All nine of the missed sub-metrics occurred in cases where the volume
17 was too low to indicate a problem with performance.

18
19 Service Order Accuracy

20 The percent of sub-metrics met is very misleading as an indicator of
21 performance. Over 98% of the sample of orders reviewed met the
22 accuracy test. While BellSouth did not meet all of the sub-metrics, it did
23 meet or exceed the benchmark when the total number of LSRs sampled is
24 calculated. For the design sub-metrics, BellSouth met 3,406 of the 3,473
25 sampled for over 98% accuracy. The non-design sub-metrics exceeded

1 the 95% benchmark as well with 9,085 of the 9,265 LSRs sampled
2 meeting the accuracy requirement for over 98% also.

3
4 As you can see from these summaries, none of the misses are indicative
5 of systemic problems and, in some cases, indicate no problem at all with
6 performance. When this fact is considered along with the already high
7 level of performance indicated by the raw measurement data, BellSouth's
8 performance is exceptional.

9
10 Q. WHAT HAS BEEN BELL SOUTH'S PERFORMANCE FOR THE THREE
11 LNP DISCONNECT TIMELINESS MEASURES FOR THE PAST SIX
12 MONTHS IN ALABAMA?

13
14 A. The following table provides the average results for the three LNP
15 measures: P-13B, the percentage of time BellSouth applies the trigger
16 order before the due date; P-13C, the percentage of time the LNP service
17 is out of service less than 60 minutes; and P-13D, the percentage of time
18 BellSouth disconnects the LNP service within 4 hours for non-trigger
19 orders for the months of May through October 2003 in Alabama. While
20 these three LNP measures are not currently included in the Alabama
21 SQM, I have included the results for these measures based on Alabama
22 data.

The data show the number of lines meeting the requirement divided by the total lines due and the corresponding percentage calculated.

| Month | % Trigger Orders Applied Before Due Date (P13B) | % Orders OoS < 60 Minutes (P13C) | % Non Trigger Orders Applies < 4 Hours (P13D) |
|--------------------|--|--|---|
| May - October 2003 | (6369/6753) 94% | (9876/9896) 99% | (1016/1059) 96% |

See Exhibit AJV-1 for the specific details for these sub-metrics.

Q. HOW WAS BELLSOUTH'S UNE LOOP MAINTENANCE & REPAIR PERFORMANCE?

A. Excellent. BellSouth met 95% of the UNE Loop sub-metrics associated with the Maintenance & Repair measures included with this filing, and the overwhelming majority of the misses do not indicate performance problems. As shown in the following table, BellSouth met 455 of the 480 sub-metrics with CLEC activity during the period from November 2002 through October 2003. (See Exhibit AJV-1 for a detailed breakdown of the maintenance & repair sub-metrics for the UNE loops included in this table.)

| % OF M&R SUB-METRICS MEETING PARITY | | | |
|--|---|---|---|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Parity</u> | <u>Percentage of Submetrics Meeting Parity</u> |
| Nov '02 | 40 | 39 | 98% |
| Dec '02 | 40 | 39 | 98% |
| Jan '03 | 40 | 37 | 93% |
| Feb '03 | 40 | 38 | 95% |

| % OF M&R SUB-METRICS MEETING PARITY | | | |
|--|---|---|---|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Parity</u> | <u>Percentage of Submetrics Meeting Parity</u> |
| Mar '03 | 40 | 38 | 95% |
| Apr '03 | 40 | 37 | 93% |
| May '03 | 40 | 37 | 93% |
| Jun '03 | 40 | 38 | 95% |
| Jul '03 | 40 | 38 | 95% |
| Aug '03 | 40 | 38 | 95% |
| Sep '03 | 40 | 37 | 93% |
| Oct '03 | 40 | 39 | 98% |
| TOTAL | 480 | 455 | 95% |

The following table provides a detailed breakdown by maintenance & repair measure of the measurements included in the overall summary above.

| 12-MONTH TOTAL FOR MAINTENANCE & REPAIR MEASURES MEETING PARITY | | | |
|--|---|---|--|
| <u>Measure</u> | <u>Total # Submetrics with CLEC Activity</u> | <u>Total # Submetrics Meeting Parity</u> | <u>% Meeting Parity</u> |
| % Missed Repair Appointments | 120 | 119 | 99% |
| % Customer Trouble Report Rate | 120 | 102 | 85% |
| Maintenance Average Duration | 120 | 116 | 97% |
| % Repeat Troubles within 30 Days | 120 | 118 | 98% |

1 Q. BRIEFLY DESCRIBE THE PRINCIPAL ISSUES THAT CONTRIBUTED
2 TO THE MISSED SUBMETRICS IN THE ABOVE CHART.

3

4 A. Like the provisioning measurements, these measurement results are also
5 analyzed in Exhibit AJV-1. Following is a brief summary of the principal
6 causes of these performance metric misses.

7

8 % Missed Repair Appointments and % Repeat Troubles

9 In all cases, the misses occurred where there was a very low volume of
10 activity. Such low volumes do not indicate a problem with performance.

11

12 %Customer Trouble Report Rate

13 In all cases where a miss was recorded, high quality service was provided.
14 In all cases, the level of trouble report free service was at least 96%.
15 When service levels are this high, the statistical test used to evaluate
16 performance is overly sensitive to service differences and records a miss
17 even though service levels are high.

18

19 Maintenance Average Duration

20 The four missed sub-metrics were due to small volumes of troubles for the
21 CLECs. There was 1 missed sub-metric in the UNE ISDN Loop and 3 in
22 the Local Interconnection Trunk categories. There were 9 troubles
23 reported for the ISDN miss and a total of 8 troubles for the trunk
24 categories.

25

1 C. Cross-Connect Performance

2 Q. THE FCC SPECIFICALLY MENTIONED CLEC-TO-CLEC CROSS-
3 CONNECT PROVISIONING PERFORMANCE AS AN AREA FOR
4 REVIEW. SINCE BELL SOUTH CURRENTLY DOES NOT PROVIDE A
5 CO-CARRIER CROSS-CONNECT PRODUCT, HOW CAN THE
6 COMMISSION BE CONFIDENT THAT BELL SOUTH'S PERFORMANCE
7 IN THIS AREA WILL NOT CAUSE CLECS TO BE IMPAIRED IF UNE-P
8 IS NOT AVAILABLE?

9
10 A. The Commission may infer from BellSouth's current performance in
11 providing cross-connects for existing applications such as UNE Loops
12 what its performance would likely be for co-carrier cross-connects.
13 Notably, the loop provisioning data previously discussed includes
14 performance in provisioning all cross connects necessary to make the
15 UNE loop available. The cross connects required to provide a UNE loop
16 are not ordered separately from the loop itself, but instead are a part of the
17 UNE loop product. Consequently, the performance data for such cross-
18 connects is not separated from the data for the other parts that make up
19 the UNE loop products. In the case where a CLEC orders a new loop from
20 BellSouth, the cross-connect activity associated with completing the order
21 is a part of the reported results as provided in this filing. If a CLEC order
22 requires this loop to be provided via a hot cut, the cross-connect activity is
23 included in the performance results for hot cuts, as reported today and as
24 proposed in this filing.

As previously stated in this testimony, the cross-connect process is a very basic procedure that BellSouth performs frequently on an ongoing basis. There is no appreciably greater difficulty involved in providing a co-carrier cross-connect as compared to a cross-connect between BellSouth and a CLEC. A cross-connect is a cross-connect. Therefore, based on current performance, as provided in this filing, the Commission should be confident that it has everything necessary to assess whether CLECs would be impaired in the absence of unbundled switching.

D. Collocation Performance

Q. HOW WELL HAS BELL SOUTH PERFORMED IN PROVIDING COLLOCATION SPACES?

A. The following table shows that BellSouth met 95% of all collocation measures during the 12-month period. (See Exhibit AJV-1 for further details concerning the data included in this table.)

| % OF COLLOCATION SUB-METRICS MEETING BENCHMARK | | | |
|---|---|---|---|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Parity</u> | <u>Percentage Meeting Parity</u> |
| Nov '02 | 5 | 2 | 40% |
| Dec '02 | 5 | 5 | 100% |
| Jan '03 | 4 | 4 | 100% |
| Feb '03 | 4 | 4 | 100% |
| Mar '03 | 7 | 7 | 100% |
| Apr '03 | 5 | 5 | 100% |
| May '03 | 3 | 3 | 100% |
| Jun '03 | 6 | 6 | 100% |
| Jul '03 | 6 | 6 | 100% |
| Aug '03 | 1 | 1 | 100% |

| % OF COLLOCATION SUB-METRICS MEETING BENCHMARK | | | |
|---|---|---|---|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Parity</u> | <u>Percentage Meeting Parity</u> |
| Sep '03 | 6 | 6 | 100% |
| Oct '03 | 4 | 4 | 100% |
| TOTAL | 56 | 53 | 95% |

From the foregoing results, it is clear that CLECs do not face operational barriers based on BellSouth's performance in providing timely collocation. BellSouth's provision of collocation is discussed further in the testimony of BellSouth witness Wayne Gray.

II. BELLSOUTH'S CURRENT HOT CUT PERFORMANCE DATA

Q. PLEASE IDENTIFY THE PERFORMANCE MEASUREMENTS THAT BELLSOUTH CURRENTLY REPORTS RELATIVE TO HOT CUT ORDERS.

A. BellSouth currently captures its performance results relative to Hot Cuts and Coordinated Customer Conversions (CCC) via four measures listed in the Alabama SQM:

- P-7: Coordinated Customer Conversion Interval
- P-7A: Coordinated Customer Conversions – Hot Cut Timeliness % within Interval and Average Interval
- P-7B: Coordinated Customer Conversions – Average Recovery Time
- P-7C: Hot Cut Conversions - % Provisioning Troubles Received within 7 days of Completed Service Order

1 Q. WHAT TYPES OF HOT CUTS ARE INCLUDED IN THE PERFORMANCE
2 DATA?

3

4 A. Currently, BellSouth's performance results for measures P-7, P-7A and P-
5 7B only include data for coordinated hot cuts as reflected by the title of the
6 measurements. As originally designed, these Commission-approved hot
7 cut measurements only capture coordinated conversions, which account
8 for the vast majority of conversions requested by CLECs. Further, the
9 data necessary to calculate these measures are only available on
10 coordinated hot cuts. The P-7C measurement should include coordinated
11 and non-coordinated hot cuts; however, only data for coordinated hot cuts
12 was being included. The measure will be corrected to include non-
13 coordinated cuts beginning in January 2004, as reflected in the
14 Preliminary January 2004 Notification Report filed on November 3, 2003 in
15 Georgia and December 29, 2003 in Alabama (Docket 25835). Analysis
16 included in that preliminary report indicated that correcting this error would
17 have a 0.005% positive impact on results (based on May 2003 data).

18

19 Q. YOU INDICATED THAT COORDINATED CONVERSIONS ACCOUNT
20 FOR THE VAST MAJORITY OF CONVERSIONS THAT CLECS
21 REQUEST. PLEASE ILLUSTRATE THE COMPARATIVE VOLUMES OF
22 COORDINATED VERSUS NON-COORDINATED CONVERSIONS.

23

24 A. Over the 12-month period from November 2002 to October 2003, 100% of
25 the hot cuts in Alabama were coordinated. Moreover, for the one

1 measure, P-7C, that should include non-coordinated hot cuts, not only is
2 the volume small throughout BellSouth's region, but based on the
3 measurement impact assessment included in the January 2004 Notice
4 (filed December 1, 2003) for May 2003 data, there were only 17 non-
5 coordinated conversions for the region that were not reported, none of
6 which had troubles.

7
8 Q. WHAT OPERATIONS ACTIVITIES ARE COVERED BY THESE
9 MEASUREMENTS?

10
11 A. These measurements capture four discrete operational aspects of the hot
12 cut process. The hot cut process is discussed at length in the testimony of
13 BellSouth witness Ken Ainsworth, including the activities briefly described
14 here. The first measure P-7, *Coordinated Customer Conversions Interval*,
15 is used to report the time interval from the point at which BellSouth
16 disconnects an unbundled loop from the BellSouth switch until the loop is
17 cross connected to the CLEC collocation space. The interval within which
18 BellSouth is expected to complete the cutover of a given loop is 15
19 minutes and, in order to meet the requirements of this metric, BellSouth
20 must complete the cutover of 95% of the unbundled loops within this 15
21 minute standard. The 15-minute standard does not include the time to
22 notify the CLEC. BellSouth has an objective, however, to notify the CLEC
23 within 5 minutes of completion of coordinated hot cuts. BellSouth
24 consistently meets this objective because the Customer Wholesale
25 Interconnect Network Services (CWINS) center monitors each coordinated

1 hot cut and knows when it is completed so that the CLEC can be notified.
2 BellSouth's performance related to this notification interval is addressed in
3 the testimony of BellSouth witness Mr. Ken Ainsworth.

4
5 While measure P-7 captures the time required to complete the cutover,
6 measure P-7A, *Coordinated Customer Conversions – Hot Cut Timeliness*
7 *% Within Interval and Average Interval*, provides an indication of whether
8 or not BellSouth began the cutover in a timely matter. Specifically, if
9 BellSouth begins the cutover more than 15 minutes before the scheduled
10 start time or more than 15 minutes after the scheduled start time, the
11 metric is considered missed.

12
13 Measure P-7B, *Coordinated Customer Conversions – Average Recovery*
14 *Time*, addresses those situations where a service outage due to the
15 cutover is isolated to BellSouth's side of network, prior to completion of the
16 service order. The time that it takes BellSouth to resolve the service
17 outage after notification by the CLEC is reported via this measure. The
18 Commission determined that this measure should be diagnostic.

19
20 Finally, measure P-7C, *Hot Cut Conversions - % Provisioning Troubles*
21 *Received within 7 Days of a Completed Service Order*, is designed to
22 assess the quality of the work performed for coordinated cutovers by
23 capturing the number of troubles that occur within 7 days of the cutover.
24 This measure is calculated as the percentage of circuits associated with
25 coordinated conversions that incur troubles within 7 days of the service

1 order completion. The standard established by the Commission requires
2 that CLECs should experience troubles on only 5% or less of the circuits
3 involved in the cutover.
4

5 In summary, BellSouth's current set of measurements is comprehensive
6 with respect to customer conversions/hot cuts, in that the data reflects
7 performance on the important aspects of the process for the overwhelming
8 majority of hot cuts. Particularly, BellSouth measures and reports: (1)
9 whether the cutover started on time (P-7A: *Coordinated Customer*
10 *Conversions – Hot Cut Timeliness % Within Interval and Average*
11 *Interval*); (2) how long it takes to complete the cutover (P-7: *Coordinated*
12 *Customer Conversions Interval*); (3) if service outage problems are
13 encountered after the cutover, but before service order completion, the
14 time it takes to resolve the problem (P-7B: *Coordinated Customer*
15 *Conversions – Average Recovery Time*); and (4) after the service order is
16 completed, any problems identified within a short time after the cutover
17 associated with circuits involved in the cutover are tracked (P-7C: *Hot Cut*
18 *Conversions - % Provisioning Troubles Received within 7 Days of a*
19 *Completed Service Order*).
20

21 Q. WOULD YOU DESCRIBE BELL SOUTH'S OVERALL PERFORMANCE
22 FOR HOT CUTS FOR THE PAST 12 MONTHS IN ALABAMA?
23

24 A. BellSouth's hot cut performance is exemplary. Exhibit AJV-1 contains
25 detailed information regarding hot cut performance. Reviewing the three

SQM Hot Cutover measures that capture the timeliness and accuracy of the conversion (Coordinated Customer Conversions, Hot Cut Timeliness and Provisioning Troubles within 7 days of Cutover), BellSouth met the standard for 21 of the 23 sub-metrics with CLEC activity from November 2002 through October 2003. BellSouth met the standard for 91% of all sub-metrics with CLEC activity for hot cuts for the past 12 months in Alabama. The following table lists the number of sub-metrics with CLEC activity that met the ordered benchmark, the total number of sub-metrics with CLEC activity, and the corresponding percentage of sub-metrics meeting the ordered benchmark for the past 12 months.

| % OF HOT CUT SUB-METRICS MEETING BENCHMARK | | | |
|---|---|--|--|
| <u>Month</u> | <u>Total # Submetrics with CLEC Activity</u> | <u># Submetrics Meeting Benchmark</u> | <u>Percentage of Submetrics Meeting Benchmark</u> |
| Nov '02 | 1 | 1 | 100% |
| Dec '02 | 2 | 2 | 100% |
| Jan '03 | 3 | 2 | 67% |
| Feb '03 | 3 | 2 | 67% |
| Mar '03 | 1 | 1 | 100% |
| Apr '03 | 2 | 2 | 100% |
| May '03 | 3 | 3 | 100% |
| Jun '03 | 3 | 3 | 100% |
| Jul '03 | 3 | 3 | 100% |
| Aug '03 | 2 | 2 | 100% |
| Sep '03 | 0 | 0 | |
| Oct '03 | 0 | 0 | |
| TOTAL | 23 | 21 | 91% |

1 Q. HOW DID BELL SOUTH PERFORM IN MEETING THE 15-MINUTE
2 BENCHMARK FOR CUSTOMER COORDINATED CONVERSIONS
3 OVER THE PAST 12 MONTHS IN ALABAMA?
4

5 A. The following table provides a month-by-month breakdown of the
6 coordinated customer conversions for Alabama from November 2002
7 through October 2003. BellSouth met the performance standard for over
8 94% of all coordinated conversions during this period and averaged 7
9 minutes and 36 seconds per cutover for the over 60 coordinated
10 conversions. (See Exhibit AJV-1 for detailed explanation of this data) As
11 already noted, the Coordinated Customer Conversion Interval does not
12 include the time to notify the CLEC. As will be discussed later in this
13 testimony, because the CLECs have requested that the interval include
14 the time to notify, BellSouth proposes to modify measure P-7, Coordinated
15 Customer Conversion Interval, to include the time to notify the CLEC that
16 the conversion has been completed. This modification to the
17 measurement should only impact the performance results slightly, if at all,
18 because the CWINS center notifies the CLEC within 5 minutes of the
19 cutover.
20

| % OF COORDINATED CUSTOMER CONVERSIONS MEETING BENCHMARK | | | | |
|---|-------------------------|-------------------------------------|-------------------------------------|---------------------------------|
| <u>Month</u> | <u>Total # Hot Cuts</u> | <u># Hot Cuts Meeting Benchmark</u> | <u>Percentage Meeting Benchmark</u> | <u>Average Cutover Interval</u> |
| Nov '02 | 4 | 4 | 100% | 3:00 |
| Dec '02 | 7 | 7 | 100% | 1:00 |
| Jan '03 | 19 | 15 | 79% | 21:22 |
| Feb '03 | 1 | 1 | 100% | 3:00 |
| Mar '03 | 0 | 0 | | |

| % OF COORDINATED CUSTOMER CONVERSIONS MEETING BENCHMARK | | | | |
|--|--------------------------------|--|--|--|
| <u>Month</u> | <u>Total # Hot Cuts</u> | <u># Hot Cuts Meeting Benchmark</u> | <u>Percentage Meeting Benchmark</u> | <u>Average Cutover Interval</u> |
| Apr '03 | 17 | 17 | 100% | 3:12 |
| May '03 | 5 | 5 | 100% | 2:54 |
| Jun '03 | 2 | 2 | 100% | 2:27 |
| Jul '03 | 9 | 9 | 100% | 2:31 |
| Aug '03 | 0 | 0 | | |
| Sep '03 | 0 | 0 | | |
| Oct '03 | 0 | 0 | | |
| TOTAL | 64 | 60 | 94% | 7:36 |

1

2 **III. BELLSOUTH'S PROPOSED ENHANCEMENTS TO THE**
3 **PERFORMANCE MEASURES AND SEEM PLAN**

4

5 Q. DOES BELLSOUTH PLAN TO MAKE CHANGES TO ITS
6 PERFORMANCE MEASUREMENTS TO ADDRESS BATCH HOT CUTS
7 SPECIFICALLY IF IT RECEIVES RELIEF FROM UNBUNDLED CIRCUIT
8 SWITCHING?

9

10 A. Yes. There are a few hot cut processes that are either not covered by the
11 existing measurements or, given the anticipated volume of hot cuts if
12 switching is no longer required, that this Commission may want to monitor
13 more closely. First, BellSouth does not currently measure certain pre-
14 ordering and ordering functions for Batch Hot Cuts, in part because they
15 are project managed. Therefore, BellSouth proposes to add a new Pre-
16 Ordering measure to capture its performance in the initial stage of
17 processing a CLEC request for a batch conversion. BellSouth also
18 proposes to modify four of the Ordering measurements to include project

1 managed batch hot cuts that were previously excluded. BellSouth's Exhibit
2 AJV-2 contains the proposed changes to the current Alabama
3 performance measurements to incorporate batch hot cuts. Additions to
4 the existing performance measures are shown in the Exhibit AJV-2 as red
5 underlined text and deletions are as blue strike-through. For the new
6 measures that BellSouth proposes to add to the Alabama SQM, the entire
7 SQM page is reflected as red underlined text in the exhibit.

8
9 As previously discussed, the existing hot cut timeliness measures P-7 and
10 P-7A only record data for coordinated hot cuts. In fact, the data necessary
11 to produce these measurements are only available for coordinated hot
12 cuts. It is not clear whether CLECs will elect to use coordinated or non-
13 coordinated hot cuts to convert customers from UNE-P to UNE-L if
14 switching is no longer a UNE. Therefore, BellSouth proposes to add one
15 new provisioning measure to capture BellSouth's performance on non-
16 coordinated cutovers. Finally, there is one change in the existing
17 coordinated customer conversion interval measure to include the time to
18 notify the CLEC that the cutover has been completed.

19
20 Q. PLEASE DESCRIBE A BATCH HOT CUT FROM THE PERSPECTIVE
21 OF WHAT BELL SOUTH PROPOSES TO MEASURE.

22
23 A. Mr. Ainsworth describes batch hot cuts in detail, so I will only briefly focus
24 on those aspects of the batch hot cut process that would be measured.
25 Also, it should be noted that throughout this testimony the terms "batch"

1 hot cut and “bulk” hot cut will be used interchangeably. A batch hot cut is
2 like any other hot cut except for the preordering and ordering processes.
3 For batch hot cuts, the process is designed to facilitate ordering large
4 volumes of loop hot cuts simultaneously. The batch hot cut process begins
5 with submission of a Bulk Migration Notification Form by the CLEC
6 wherein due dates for many different accounts can be requested at one
7 time. Submission of this form initiates the preordering process and a
8 unique project number is assigned ending in the characters “BULK”.

9
10 For batch hot cuts, a project manager is assigned at the time of the
11 CLEC’s initial request, and follows the project until completion. BellSouth
12 forwards the information provided by the CLEC to each of the groups
13 required to analyze the data and establish due dates, which are returned
14 to the CLEC. BellSouth then provides this information to the CLEC.

15
16 After the CLEC receives the preordering information from BellSouth, the
17 CLEC begins placing orders. The CLEC can consolidate UNE-P hot cuts
18 for up to 99 accounts, with each account containing up to 25 lines on a
19 single batch LSR. BellSouth’s systems convert each batch LSR into
20 single LSRs for processing and service order issuance. Each individual
21 LSR spawned by the batch LSR contains the unique project number
22 assigned during the preordering process. The individual LSRs resulting
23 from the batch LSR are treated similarly to any other hot cut LSR for
24 operational purposes.

1 Q. TO WHAT EXTENT ARE BATCH HOT CUT RESULTS INCLUDED IN
2 THE EXISTING PERFORMANCE MEASURES AND THE SEEM PLAN?

3
4 A. While batch hot cuts are not currently included in ordering measurement
5 results, they are reflected in other measurements where applicable.
6 Specifically, coordinated batch hot cuts would be included in the four hot
7 cuts measures that were discussed previously (*i.e.*, P-7, P-7A, P-7B and
8 P-7C). For designed loops, CLECs are required to request order
9 coordination on batch hot cuts. In cases where the loops ordered are not
10 designed, CLECs can order batch hot cuts with or without order
11 coordination. Therefore, the measures P-7, P-7A and P-7B, would
12 currently include batch hot cuts except in those case where CLECs
13 choose not to request order coordination for non-design loops. Both
14 coordinated and non-coordinated batch hot cuts also show up in
15 measures such as: P-3, *Percent Missed Installation Appointments*; P-8,
16 *Percent Provisioning Troubles within 30 Days of Service Order*
17 *Completion*; M&R-1, *Missed Repair Appointments*; M&R-2: *Customer*
18 *Trouble Report Rate*; and M&R-3, *Maintenance Average Duration*.

19
20 Further, for situations where the hot cut is associated with a number port
21 (this permits the telephone number to be ported so that the end user can
22 keep the same telephone number with the new carrier), LNP measures
23 also apply. Specifically, hot cuts are already included in LNP
24 measurements such as: P-13B, *LNP - Percent Out of Service < 60*
25 *Minutes*; P-13C, *Percentage of Time BellSouth Applies the 10-Digit*

1 *Trigger Prior to the LNP Order Due Date; P-13D, LNP- Average*
2 *Disconnect Timeliness Interval (Non-Trigger).* These LNP measures are
3 not currently part of the Alabama SQM; however, I have provided the
4 performance results for these measures based on Alabama data.
5

6 Q. PLEASE DISCUSS THE NEW PRE-ORDERING MEASUREMENT THAT
7 BELLSOUTH PLANS TO ADD TO ITS SQM, IF IT RECEIVES
8 UNBUNDLED SWITCHING RELIEF.

9
10 A. BellSouth proposes to add a Pre-Ordering measure, PO-3, *UNE Bulk*
11 *Migration – Response Time*, if it receives unbundled switching relief. This
12 proposed measurement is designed to capture the time that it takes for
13 BellSouth to provide the requesting CLEC with a response to its UNE Bulk
14 Migration Notification Form, which begins prior to the creation of an LSR.
15 The submittal of this form by the CLEC triggers the assignment of a
16 project manager to this request who handles providing a timely response
17 back to the CLEC. The interval being measured begins upon receipt of
18 the UNE Bulk Migration Notification Form by BellSouth and ends when a
19 response is transmitted back to the CLEC. To meet the performance
20 standard, BellSouth must provide a response to the CLEC within 7
21 business days for bulk migration requests of less than 99 individual LSRs
22 and within 10 business days for 100 to 199 individual LSRs. Because the
23 intervals for 200 or more LSRs are negotiated, no benchmark applies.
24 The details of this measure are included in Exhibit AJV-2. Because
25 processing of the Bulk Migration Notification Form is the only Ordering or

1 Pre-Ordering process that is not covered by existing measurements, no
2 additional measurements of ordering or pre-ordering are proposed.

3

4 Q. WHAT REVISIONS TO ORDERING MEASURES ARE BEING
5 PROPOSED BY BELL SOUTH?

6

7 A. As previously discussed, batch hot cuts are currently excluded from
8 measures of the Ordering processes because they are project managed.
9 Project managed orders are those orders which require more detailed and
10 specific information from the CLEC in order to manage the cycle from
11 service request to service completion. Specifically, these orders are of a
12 level of complexity that requires the assignment of a project manager to
13 oversee the order from beginning to end. The Ordering measures carry
14 an exclusion for orders that are project managed because project
15 managed orders are not considered in the normal flow of order types that
16 can be responded to by BellSouth according to standard and well-
17 established time frames. Typically, the timeframes for responding to such
18 orders are non-standard, so they do not lend themselves to evaluation via
19 an objective standard. Consequently, ordering data produced for the
20 typical project managed order does not provide any insight on the quality
21 of BellSouth's performance.

22

23 Hot cuts can be included in the ordering measures, however, even though
24 they are project managed because project management of Batch
25 migrations does not affect the timeframes for processing the underlying

1 LSRs after they are generated. Thus, the variability and uniqueness
2 normally associated with project managed LSRs generally do not apply to
3 Batch migrations once the individual LSRs are generated. These LSRs
4 also have a unique project identifier that facilitates inclusion in the ordering
5 measures by permitting them to be separately identified from other
6 projects. BellSouth proposes to modify the exclusion for projects in the
7 ordering measures to include batch migration LSRs. This Ordering
8 measurement change is reflected in the Alabama SQM for the following
9 measures, attached as Exhibit AJV-2:

- 10 • O-7: Percent Rejected Service Requests
- 11 • O-8: Reject Interval
- 12 • O-9: Firm Order Confirmation Timeliness
- 13 • O-11: Firm Order Confirmation and Reject Response
- 14 Completeness

15 An additional change is required to account for the unique type of LSR
16 that a CLEC can submit in this case. Instead of submitting separate LSRs
17 for each account that the CLEC wants to transfer, up to 99 accounts can
18 be submitted on a single "Global" LSR. BellSouth's systems convert this
19 Global LSR into multiple separate LSRs needed to create service orders
20 to provision the services. This process is unique to batch migrations. For
21 these batch migration LSRs, the start time will be receipt of the Global
22 LSR, so the same incoming timestamp will apply to each LSR spawned by
23 the Global LSR. The Global LSR, however, should not be included in the
24 count of LSRs because the individual LSRs resulting from the Global LSR
25 are the items that receive the reject or FOC responses that are tracked in

1 reported results. The ordering measurements O-8 and O-9 should be
2 modified to reflect this fact.

3
4 Q. DOES BELLSOUTH PROPOSE ANY NEW MEASUREMENTS FOR THE
5 PROVISIONING PROCESS?

6
7 A. Yes. To display whether BellSouth meets its provisioning obligations for
8 noncoordinated hot cuts, a new provisioning measure, P-7E, *Non-*
9 *Coordinated Customer Conversions - % Completed and Notified on Due*
10 *Date*, is proposed.

11
12 Specifically, this new measure would provide results indicating whether
13 BellSouth completes a non-coordinated customer conversion on the due
14 date and provides notification of completion to the CLEC on the same
15 date. This is the obligation that BellSouth makes to CLECs on non-
16 coordinated hot cuts. This measure is also proposed to be included in both
17 Tier 1 and Tier 2 of SEEM.

18
19 Q. WHAT DOES BELLSOUTH PROPOSE TO CHANGE FOR EXISTING
20 PROVISIONING MEASURES?

21
22 A. The relevant Provisioning measures currently include projects and,
23 consequently, also include batch hot cuts. Thus, there is no need to
24 change the existing provisioning measures to capture batch hot cuts.
25 BellSouth is, however, proposing the modification of measure P-7,

1 Coordinated Customer Conversions Interval, to include the time to notify
2 the CLEC that BellSouth has completed the conversion (see Exhibit AJV-
3 2). This is an issue raised by the CLECs that BellSouth's hot cut interval
4 does not include the time to notify the CLEC that the transfer is complete.
5

6 The current established standard for the conversion interval is 15 minutes
7 per line. The objective time to notify the CLEC that the cutover has been
8 completed is 5 minutes. Therefore, in adjusting this measure to include
9 the time to notify the CLEC, the proposed standard conversions interval is
10 changed from 15 minutes per line to 20 minutes per line. The proposed
11 changes to this measure are included in Exhibit AJV-2.
12

13 Q. YOU HAVE PROPOSED CHANGES TO CERTAIN MEASURES OR THE
14 ADDITION OF MEASURES IN THE PRE-ORDERING, ORDERING AND
15 PROVISIONING CATEGORIES, BUT NO CHANGES TO MAINTENANCE
16 AND REPAIR. WHY IS THIS?
17

18 A. While there are certain activities particular to batch hot cuts in some of the
19 Pre-Ordering, Ordering and Provisioning processes, there is nothing in the
20 Maintenance & Repair process that would distinguish a line associated
21 with a batch hot cut from any other line. Once the lines associated with
22 the batch hot cut have been converted, the process necessary to report a
23 line trouble and the process necessary to resolve a line trouble are exactly
24 the same as for any other lines.
25

1 Q. HOW WILL BELL SOUTH'S PROPOSED CHANGES TO THE
2 PERFORMANCE MEASUREMENTS IMPACT SEEM?

3

4 A. Any existing measurements that BellSouth has proposed to change that
5 are currently in SEEM will remain in SEEM. Any new data that will be
6 reflected in those measurements will be added to one of the existing
7 SEEM disaggregations. The new measurement, P-7E, that BellSouth
8 proposes to add to the Alabama SQM is also proposed as a new
9 measurement in the SEEM plan in both Tier 1 and Tier 2. Exhibit AJV-3
10 includes the proposed changes to the SEEM plan and are reflected as red
11 underlined text.

12

13 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

14

15 A. Yes.